INTERGOVERNMENTAL AGREEMENT BETWEEN ADAMS COUNTY, COLORADO LEGAL SERVICES, THE CITIES OF WESTMINSTER, THORNTON, NORTHGLENN, FEDERAL HEIGHTS, BRIGHTON, COMMERCE CITY, AURORA, AND THE CITY AND COUNTY OF BROOMFIELD REGARDING CONTRIBUTIONS TOWARD A LANDLORD/TENANT LEGAL SERVICES PILOT PROGRAM

The following Intergovernmental Agreement ("IGA") is made on this \_\_\_day of \_\_\_\_\_\_, 2018, by and among Adams County, Colorado Legal Services, a Colorado Nonprofit Corporation ("CLS"), and the Cities of Westminster, Thornton, Northglenn, Federal Heights, Brighton, Commerce City, Aurora, and the City and County of Broomfield (all parties with the exception of CLS may be collectively referred to as the "Contributing Members"):

WHEREAS, CLS and the Contributing Members desire to enter into this IGA to address the cost associated with the Landlord/Tenant Legal Services Pilot Program ("Pilot Program") as defined in the Attached Scope of Services, Exhibit "A"; and

WHEREAS, the total annual cost for Pilot Program is estimated to be one hundred eighty two thousand dollars (\$182,000) (the "Annual Cost"); and

WHEREAS, the Contributing Members desire to fund the Pilot Program for an initial term of two years; and

WHEREAS, the Contributing Members desire that the proportionate contributions set forth herein in Exhibit "B" be committed to pay the cost of the Pilot Program; and

WHEREAS, in the event actual Pilot Program cost is less than the Annual Cost, the Parties agree that the excess funds be refunded to the Contributing Members based upon the proportionate share of their contributions.

#### **TERMS**

**NOW, THEREFORE,** in consideration of the mutual covenants and agreements contained herein, the parties hereby agree as follows:

- 1. The term of this IGA shall be the two-year term of the Pilot Project.
- 2. The Contributing Members agree to pay funds in accordance with Exhibit "B" directly to CLS no later than October 15, 2018 and then again no later than October 15, 2019.
- 3. CLS is an independent contractor responsible for management of the Pilot Project and its employees. Contributing Members will have no direct oversight of the work performed under the Pilot Project.

- 4. <u>Recitals Incorporated</u>. The recitals set forth above are incorporated into this IGA, and shall be deemed terms and provisions hereof, to the same extent as if fully set forth in this section.
- 5. <u>Integration and Amendment</u>. This IGA represents the entire agreement between the Parties with regard to the subject matter of this agreement and there are no oral or collateral agreements or understandings. This IGA may be amended only by an instrument in writing signed by all the Parties. If any provision of this IGA is held invalid or unenforceable, no other provision shall be affected by such holding, and all of the remaining provisions of this IGA shall continue in full force and effect.
- 6. Nothing herein shall be deemed or construed as a waiver of any of the protections to which the Contributing Members may be entitled pursuant to the Colorado Governmental Immunity Act, C.R.S. §§ 24-10-101, *et. seq.* as amended.
- 7. All payments of the Contributing Members under this Agreement are subject to annual appropriation of funds by their governing bodies. Therefore, nothing in this Agreement shall be deemed or construed as a multiple year fiscal obligation under the meaning of Colorado Constitution Article X, Section 20, also known as the TABOR Amendment.

**IN WITNESS WHEREOF,** the parties hereto have caused this IGA to be executed as of the day and year first above written.

#### **ADAMS COUNTY**

	By:
	Chair, Board of County Commissioners
	Date:
ATTEST:	
APPROVED AS TO FORM:	

#### **COLORADO LEGAL SERVICES**

	By:
ATTEST:	Date:
	_
APPROVED AS TO FORM:	

## CITY OF WESTMINSTER, COLORADO

	By:
	Donald M. Tripp, City Manager
	Date:
ATTEST:	
Michelle Parker, City Clerk	
APPROVED AS TO LEGAL FORM:	
David Frankel, City Attorney	

## CITY OF THORNTON, COLORADO

	By:	
	Date:	_
ATTEST:		
Nancy Vincent, City Clerk		
APPROVED AS TO FORM: Luis Corchado, City Attorney		
, Deputy City Attorney		

## CITY OF NORTHGLENN, COLORADO

	By:	
	Joyce Downing, Mayor	
	Date:	
ATTEST:		
Johanna Small, CMC, City Clerk		
APPROVED AS TO FORM:		
Corey Y. Hoffmann, City Attorney		

### CITY OF FEDERAL HEIGHTS, COLORADO

	, Mayor
Date:	
	Date:

## CITY OF BRIGHTON, COLORADO

	By:Philip Rodriguez, City Manager	
	Date:	
ATTEST:		
Natalie Hoel, City Clerk		
APPROVED AS TO FORM:		
Jack D. Bajorek, City Attorney		

## CITY OF COMMERCE CITY, COLORADO

	By:
	Date:
ATTEST:	
Laura Bauer, City Clerk	
APPROVED AS TO FORM:	
Robert Sheesley, City Attorney	-

## CITY OF AURORA, COLORADO

	By:
	James M Twomby, City Manager
	Date:
ATTEST:	
Michael Lawson, Interim City Clerk	
APPROVED AS TO FORM:	
Tim Joyce, Assistant City Attorney	

### CITY AND COUNTY OF BROOMFIELD

	By:
	Date:
ATTEST:	
APPROVED AS TO FORM:	
City and County Attorney	

#### Exhibit "A"

#### SCOPE OF SERVICES - LANDLORD/TENANT LEGAL SERVICES PILOT PROGRAM

August 6, 2018

Re: Letter of Commitment Eviction Legal Defense Pilot Program Donation

Dear Contributing Local Governments,

Colorado Legal Services [CLS] understands it will receive donations pooled from your local governments and foundations to support and administer a modest, but very significant, Landlord/Tenant Legal Services Pilot Program. The public purpose of this donation is to provide legal assistance to low-income households, to help prevent or mitigate the adverse familial and societal impacts of involuntary displacement and/or homelessness within the contributing jurisdictions.

Upon receipt of such funds in the approximate amount of one hundred eighty two thousand dollars (\$182,000) per year for an initial term of two (2) years, CLS commits to use the donated funds as follows:

While referrals to other providers may be made for residents of any income level and donated funds may be used to represent clients with up to 250% of poverty through other providers, CLS will use the funds only to represent residents of the contributing jurisdiction earning up to 200% of the federal poverty guidelines, as revised each year by the federal government and implemented by the CLS Board of Directors, effective May 1, of each year.

- CLS will use the funds only to serve individuals in eviction-related matters.
- CLS will not use the funds to initiate or defend any cause of action or civil matterin which
  one of the local governments, or its housing authority, is an opposing party in an eviction
  action, but may use other funds to do so, if the professional responsibility of CLS staff to
  its clients require CLS staff to do so.
- CLS recognizes that while the initial attorney conducting intake may have contact with individuals who face actions initiated by the local governments or their housing authorities as their landlord, any referrals for or actual representation involving those entities will be provided by CLS attorneys currently representing ACHA tenants, or by other CLS attorneys not using donated Pilot Project funds, and these donated funds will not be used for client representation of local government or housing authority tenants who are currently receiving representation by CLS through other funding streams or sources. Receipt of this donation, however, in no way limits the ability of CLS to provide representation to local government or housing authority tenants with non-Project staff paid from other funding streams or sources.
- The support and cooperation of the Chief Judge, judicial officers and staff of the Adams County Court being essential to the success of the Pilot Project, CLS recognizes the autonomy of the Adams County Court in overseeing any processes that affect or interact with the court, its personnel, or its space beyond client representation, and CLS will work collaboratively with the Chief Judge or his designee to receive guidance on any questions, procedures, or processes within the province, domain or the responsibility of the Adams County Court.

CLS will provide the contributing local governments and foundations with data including
the number and general demographics of the individuals served, referrals made to any
other legal service provider, and the outcomes of the legal representation provided. Data
will be provided at least every three months until the donated funds are expended and a
cumulative summary of all services provided through the Pilot Project will be submitted at
the conclusion of the Pilot Project.

CLS will use the donated funds for any of the following categories of expenditure:, salary and benefits for an Adams County pilot attorney to serve as the lead attorney for this pilot program who will provide the major portion of the legal representation in this project; salary and benefits for a paralegal, who will work under the direction of the pilot attorney; a portion of another CLS attorney's time, salary and benefits; and, a portion of the salary and benefits for the supervision and support of the pilot staff funded herein (attorney, paralegal, and part of a second attorney's time). It is understood and agreed that the portion of the second attorney's time, and the supervisor's time attributable to this pilot, will not be for cases involving any of the local government entities identified herein. The supervisory attorney, however, may represent current and future tenant in matters in dispute with local governments or housing authorities, but will do so only with other funds and will strictly account for his/her time accordingly; and any agreed upon administrative fees for volunteer attorneys, or the payment for legal representation by any non-volunteer attorney to whom cases are referred or assigned by CLS staff to an attorney or partner agency providing services by fee for service contract or other reasonable arrangement for reimbursement for the legal assistance or representation of clients.

CLS will use donated funds to provide landlord-tenant legal clinics and to serve and represent clients in landlord-tenant disputes.

CLS will seek to assign and, if necessary, recruit and hire a lawyer with relevant experience who can implement the Pilot Project expeditiously and efficiently. The paralegal will usually, but may not always, be the first point of contact and will screen potential applicants for services and cases, provide direct on-site advice and may provide actual representation in cases as decided by the lead attorney, in consultation with the supervising attorney(s) as appropriate. The donated funds and/or other CLS resources also may be used to hire one or more paralegals or other professionals deemed necessary and appropriate to perform non–representational functions in a manner that maximizes the availability of attorney resources to increase the clients who may be served through the Pilot Project.

The lead attorney will also refer cases to the appropriate legal or non-legal agencies for assistance. For example:

- -While the Adams County Court has established systems for facilitating, recommending procedures, or requiring mediation, the Pilot Project staff or volunteers may make additional or earlier referrals for mediation where such referrals do not conflict with the systems, procedures, or orders of the Adams County Court and are in the best interest of the tenant.
- -Simpler cases that would still benefit from representation may be referred to the volunteer lawyers participating in the Colorado Poverty Law Project or to supervised clinical law students and either of the two Colorado law schools.

CLS may, but will not necessarily, include additional volunteer and/or compensated (at a reduced fee) legal services to be provided by the clinical program at the University of Denver Sturm College of Law, and/or the Colorado Poverty Law Project.

CLS recognizes that additional staff and resources may be required to effectively implement the Pilot Project. CLS accepts the responsibility for any additional resources it determines necessary to

effectively implement the Pilot Project.

CLS guarantees that it will staff each of the two identified office locations, Irving Street Library in Westminster and Adams County Justice Center, at least ten hours per week.

CLS will make all good faith efforts to launch the Pilot Project as soon as possible, hopefully, no later than the end of October, 2018 with the Pilot Project running for 24 months. CLS will cooperate with any request for information or data, within CLS's ability, related to any local government effort or processes of the contributing local governments required to secure additional funds necessary to extend the legal assistance and representation available to lower income tenants in the contributing jurisdictions beyond the initial Pilot Program. CLS will not, however, create and distribute reports particular to each jurisdiction. Reports regarding work provided under the Pilot Project will represent all work provided under the Project.

Exhibit "B"

# Schedule of annual contributions for each jurisdiction

	Allocation of Costs
Adams County	\$50,000 committed
Aurora	\$25,000 committed
Thornton	\$20,000 committed
Northglenn	
Federal Heights	\$15,000 committed
Brighton	\$12,000 committed
<b>Commerce City</b>	\$15,000 committed
Westminster	\$30,000 committed
Broomfield	\$15,000 committed

Total: \$182,000