

# Bob's Rules of Order For Colorado Local Governments Robert (Bob) Widner

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# **Bylaws & Rules of Order**

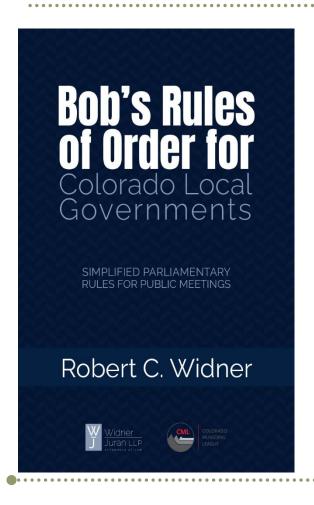
- "Bylaws"
  - Organization & Management of the Body
  - Largely <u>Specific</u> to the Body
  - Charter, Statutes & Policies for Meetings
- "Rules of Order"
  - Procedures for Decision Making
  - Can be <u>Uniform</u> for Similar Bodies



# Rules of Order



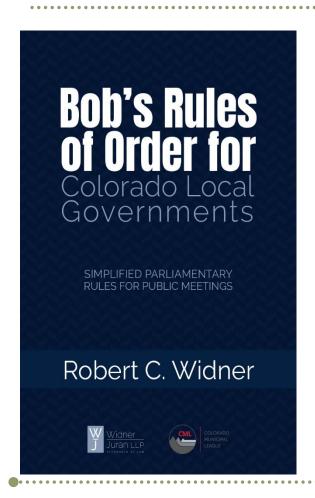
## **Bob's Rule of Order**



- Not a "Shameless Plug"
- Product of 34 years of:
  - +1,600 Public Meetings & Hearings
  - Meeting Frustrations & Problems
  - Successful Meeting Practices
  - Listserv Issues & Questions
  - Actual Use & Improvements



#### Bob's Rules of Order For Colorado Local Governments



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# Secret for Quick Understanding

- Exhibit B
- Exhibit C



#### Bob's Rules of Order For Colorado Local Governments

# **Terminology**



**Abstain** 

Agenda Item

**Amendment** 

**Body** 

Continue

**Debatable Motion Objection** 

**Debate** 

**Discussion** 

**Floor** 

Member

**Motion** 

**Moving Member** 

**Out of Order** 

**Point** 

**Postpone** 

**Presiding Officer** 

Quorum

Recuse

Second

**Withdraw** 



**Abstain** 

Agenda Item

**Amendment** 

**Body** 

**Continue** 

**Debatable Motion Objection** 

**Debate** 

**Discussion** 

**Floor** 

Member

**Motion** 

**Moving Member** 

**Out of Order** 

**Point** 

**Postpone** 

**Presiding Officer** 

Quorum

Recuse

Second

**Withdraw** 



"Discussion" and "Debate"

Discuss 

Motion 

Debate

- "Debatable Motion"
- "Objection"





- Point of Order
   (Bring the Body into Compliance)
- Point of Information
   (Obtain Urgently Needed Information)
- Point of Appeal (Appeal Presiding Officer Decision)



#### Bob's Rules of Order For Colorado Local Governments

## THE RULES



# The Set Up of the Rules

```
General
      Quorum
         Presiding Officer
            Floor
               Motion & Second
                  "Friendly Requests"
                     Vote
                        Suspension/Deviation
```



#### Bob's Rules of Order For Colorado Local Governments

# The General Rules



Any state or local law that concerns the conduct of a meeting is a part of the *Rules of Order* to the extent the law is applicable to the Body.



The meeting agenda will be followed unless properly amended or modified.



The Body may presume that any legally required public notice for the meeting and for each agenda item was properly completed.



A Member shall disclose a conflict of interest and <u>recuse</u> themselves from both participation and voting when required by applicable state or <u>local law.</u>

A motion is not required for the Body to initiate discussion.

# Rule 1.5 – Quasi-Judicial Application

Due Process:

An Impartial, Unbiased, and Neutral "Tribunal"

Problem:

"Motion to Approve" Before Evidence & Testimony

Related Issue:

Questions/Position Statements Prior to Motion



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The record for each decision of the **Body includes all information** presented to the Body that pertains to the decision, all discussion and debate of the Body in reaching the decision, and all laws and local policies applicable to the decision



The Body's decision on a matter is presumed to be supported by the record and by reasonable inferences drawn from the record.



A meeting formally ends only upon the Presiding Officer's <u>declaration</u> of adjournment without objection <u>or</u> upon the approval of a <u>Motion</u> to Adjourn.

#### Bob's Rules of Order For Colorado Local Governments

# The Quorum



A quorum of the Body is required for the Body to conduct business unless otherwise expressly provided by the Body's bylaws or the *Rules of Order*.

Unless otherwise provided by the Body's bylaws or other applicable law, a majority of the total membership of the Body who are present and eligible to vote shall constitute a quorum.

## It is a *Default* Rule

- "Unless Otherwise Provided..."
  - Workshops, Trainings & Non-Decision Making Meetings

# Quorum is <u>Continuing Requirement</u>



#### "Present"

#### Look to Bylaws – What Constitutes Being Present?

- In-Person
- Remote Attendance?

## "Eligible to Vote"

- Member of the Body (obviously)
- No Legally Defined Conflict of Interest
  - State Law
  - Bylaws/Policy

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#### Rule 2.3 A Special & Limited Rule

A request to be excused from the meeting while a motion is on the Floor, if granted, shall be effective:

- + Upon the granting of the request if the excuse is due to a lawfully recognized conflict of interest; or
- + Upon the granting of the request if the excused Member's absence will not deny the Body of a quorum; or
- + Upon the final vote or other final resolution of the pending motion if the excused Member's absence will deny

Body of a quorum.

A Member's <u>UNexcused</u> absence while a motion is on the Floor shall not affect the quorum until the final vote or other final resolution of the motion.

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In the <u>absence of a quorum</u>, the Presiding Officer, the Members present, or an administrative staff member shall:

- + Postpone the unresolved agenda item(s) to the next regular meeting; and
- + Adjourn the meeting (if meeting lacks quorum).

#### NOTE: Postponing Quasi-judicial Matters

Clearly state that the postponement is to a specific DATE, TIME, and PLACE.

VS.

"Hey, Come Back Next Thursday!"



#### Bob's Rules of Order For Colorado Local Governments

# The Presiding Officer



#### **Rule 3.1**

# The Presiding Officer shall be the exclusive director and facilitator of all meeting conduct.

#### **Rule 3.2**

The Presiding Officer serves as the parliamentarian unless the role is assigned to another person.

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#### **Rule 3.3**

The Presiding Officer is entitled to the same rights as a Member unless otherwise limited by law.

### **Rule 3.4**



# The Presiding Officer may <u>exercise</u> discretion during the meeting subject to a Point of Order or a Point of Appeal.

### **Rule 3.5**

The Presiding Officer shall facilitate the meeting in a fair and neutral manner and, whenever practicable, defer to the Members to initially lead discussion, offer motions, and direct debate.

#### Bob's Rules of Order For Colorado Local Governments

### The Floor



# The Floor is required to address the Body.

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A Member shall be granted the Floor by the Presiding Officer when properly requested in accordance with the *Rules of Order* and local meeting practice.



# A Member's right to the Floor is limited to five minutes.

A Member may obtain the Floor only once until all other Members are offered an opportunity to obtain the Floor.

#### Bob's Rules of Order For Colorado Local Governments

### The Motion



A motion is required for the Body to take a formal action.

#### Rule 5.1 The "So Moved" Motion

- Authorized as <u>Exception</u> to a Formal Motion
- The Motion is <u>Clearly Understood</u> by the Body
- Presiding Officer has discretion to Accept

(Good to Summarize for Clarity)

Simple Objection Defeats & Forces Formal Motion

A motion shall propose an <u>affirmative</u> <u>proposition</u> in clear and <u>understandable language</u> that is limited to either a <u>"yes" or a "no"</u> vote.

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 Three Essentials to a Properly Stated Motion

- Affirmative = Changes the Status Quo
- Clearly Understandable
- Asks for a "Yes" or "No" Response



A motion requires a second.

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To be placed on the Floor for the Body's consideration, the Presiding Officer must acknowledge that the motion was properly stated and seconded in accordance with Rules 5.2 and 5.3.

A motion, once acknowledged by the Presiding Officer and placed on the Floor, is <u>owned by the Body</u>.

The Presiding Officer shall offer the Moving Member the <u>first opportunity</u> to speak to a <u>debatable motion</u>.

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## The "Friendly Requests"



### Friendly Requests??

- Two Circumstances Where Efficiencies Can Exist:
  - Amendment of Motion
  - Withdrawal of Motion

- Typically Requires <u>Formal Motion</u> to Amend or Withdraw.
- But Sometimes......
  - We All know the Amendment Makes Sense
  - We All know the Withdraw is Needed



### **Rule 6.1**

A Friendly <u>Amendment</u> is authorized only for a <u>debatable motion</u>, and the amendment of the motion will be effective unless a Member objects.

### **Rule 6.2**

A Friendly Withdrawal is authorized only for a debatable motion, and the amendment of the motion will be effective unless a Member objects.

#### Bob's Rules of Order For Colorado Local Governments

### The Vote



# The Presiding Officer's call for the vote closes the Floor.

# Proxy or absentee voting is not permitted.

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# A Member may not explain their vote after the call for the vote.

Neither the Moving Member nor the Member offering a second on a motion must advocate or vote in favor of the motion.



# Each Member eligible to vote on a motion shall vote either "yes" or "no."

The approval of a motion requires a vote of a majority of a quorum unless a greater number of votes is required by the *Rules of Order* or by law.

The approval of a motion by the required vote shall decisively approve the motion's proposition or question.

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The <u>failure</u> of a motion to receive the required vote for approval shall decisively <u>disapprove the motion's proposition</u>.

A Member shall not change their vote after the announcement of the final vote except in exceptional circumstances with the approval of the Presiding Officer.

# Rule Suspension/Deviation



### **Rule 8.1**

# The Presiding Officer may suspend certain rules.

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### **Rule 8.2**

# The Body may suspend certain rules.

### **Rule 8.3**



An inadvertent and non-substantive deviation from a rule by the Presiding Officer or the Body without objection from a Member is authorized and intended.

### Motion Class & Priority



#### Bob's Rules of Order For Colorado Local Governments

### **Priority**

- **Privileged** = Any time Motion
  - Any Point (Order, Information, Appeal)
  - Recess
  - Executive Session
- Main = Only When No Motion is On the Floor
  - Principal Motion
  - Continue or Postpone an <u>Upcoming Matter on the Agenda</u>
  - Reconsider
  - Adjourn
- Subordinate = Only When Main Motion is on the Floor
  - Amend
  - Continue or Postpone a Matter when Motion is on the Floor
  - Close Debate



#### Bob's Rules of Order For Colorado Local Governments

### Points & Motions



# Points (3)



- Point of Order (Bring the Body into Compliance)
- Point of Information
   (Obtain Urgently Needed Information)
- Point of Appeal (Appeal Presiding Officer Decision)

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### Motions (Only 8)

- Principal Motion
- Motion to Continue or Postpone
- Motion to Amend
- Motion to Close Debate
- Motion to Reconsider
- Motion to Recess
- Motion to Adjourn
- Motion for Executive Session



### Motions (Only 8)

- Principal Motion
- Motion to Continue or Postpone
- Motion to Amend
- Motion to Close Debate
- Motion to Reconsider
- Motion to Recess
- Motion to Adjourn
- Motion for Executive Session





### Discussion

